

A meeting of the

West of England Combined Authority Committee

will be held on

Date: Friday, 14 October 2022

Time: 1.00 pm

Place: Arcadis, Temple Quay, 2 Glass Wharf, Bristol BS2 0FR

Notice of this meeting is given to members of the West of England Combined Authority Committee as follows

Metro Mayor Dan Norris, West of England Combined Authority Cllr Kevin Guy, Bath & North East Somerset Council Mayor Marvin Rees, Bristol City Council Cllr Toby Savage, South Gloucestershire Council

Enquiries to:

The West of England Combined Authority Office Rivergate 3 Temple Way Bristol, BS1 6ER Email: <u>democratic.services@westofengland-ca.gov.uk</u> Tel: 0117 332 1486

The West of England Combined Authority Committee Agenda

YOU HAVE THE RIGHT TO:-

- Attend all The Combined Authority, Committee and Sub-Committee meetings unless the business to be dealt with would disclose 'confidential' or 'exempt' information.
- Inspect agendas and public reports five days before the date of the meeting
- Inspect agendas, reports and minutes of the Combined Authority and all the Combined Authority Committees and Sub-Committees for up to six years following a meeting.
- Inspect background papers used to prepare public reports for a period public reports for a period of up to four years from the date of the meeting. (A list of background papers to a report is given at the end of each report.) A background paper is a document on which the officer has relied in writing the report.
- Have access to the public register of names, addresses and wards of all Councillors sitting on the Combined Authority, Committees and Sub-Committees with details of the membership of all Committees and Sub-Committees.
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Guidance for press and public attending this meeting

The Openness of Local Government Bodies Regulations 2014 mean that any member of the public or press attending this meeting may take photographs, film or audio record proceedings and may report on the meeting including by use of social media (oral commentary is not permitted during the meeting as it would be disruptive). This will apply to the whole of the meeting except where there are confidential or exempt items, which may need to be considered in the absence of the press or public.

If you intend to film or audio record this meeting please contact the Democratic Services Officer named on the front of the agenda papers beforehand, so that all necessary arrangements can be made.

Some of our meetings are webcast. By entering the meeting room and using the public seating areas you are consenting to being filmed, photographed or recorded. At the start of the meeting, the Chair will confirm if all or part of the meeting is to be filmed. If you would prefer not to be filmed for the webcast, please make yourself known to the camera operators.

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To comply with the Data Protection Act 2018, we require the consent of parents or guardians before filming children or young people. For more information, please speak to the camera operator.

1. EVACUATION PROCEDURE

In the event of a fire, please await direction from venue staff who will help assist with the evacuation. Please do not return to the building until instructed to do so by the fire warden(s).

2. APOLOGIES FOR ABSENCE

To receive any apologies for absence from Members.

3. DECLARATIONS OF INTEREST UNDER THE LOCALISM ACTION 2011

Members who consider that they have an interest to declare are asked to: a) State the item number in which they have an interest, b) The nature of the interest, c) Whether the interest is a disclosable pecuniary interest, non-disclosable pecuniary interest or non-pecuniary interest. Any Member who is unsure about the above should seek advice from the Monitoring Officer prior to the meeting in order to expedite matters at the meeting itself.

4. CHAIR'S ANNOUNCEMENTS

To receive any announcements from the Chair of the West of England Combined Authority.

5. ITEMS FROM THE PUBLIC (STATEMENTS, QUESTIONS AND PETITIONS)

Please note: public items (questions, statements and petitions) at Extraordinary meetings <u>must be about the specific business on the</u> <u>agenda for the meeting</u>. Please can you indicate which agenda item your submission relates to. Members of the public who have submitted statements in advance of the meeting can attend the meeting and can address the meeting for up to three minutes on the subject on their statement if they so wish.

Space will be limited so please indicate in advance if you wish to attend.

The total time that will be set aside for this session will be 30 minutes so the speaking time will be reduced if more than 10 people wish to speak.

Responses to the submitted questions will be circulated to the questioners as soon as practicable.

WRITTEN PUBLIC QUESTIONS (written procedure)

1. Any member of the public can submit a maximum of two written questions in advance of this meeting.

2. The deadline for the submission of questions is **5.00 pm on Monday 10 October 2022**.

3. Questions should be addressed to the Chair of the meeting and emailed to <u>democratic.services@westofengland-ca.gov.uk</u>

4. Written replies to questions will be sent to questioners as soon as

possible and published on the Authority's website. 5. Please note - under the Combined Authority's committee procedures, there is no opportunity for oral supplementary questions to be asked at committee meetings.

PUBLIC STATEMENTS

1. Any member of the public may submit a written statement (or petition) to this meeting.

 Please note that one statement per individual is permitted.
 Statements must be submitted in writing and received by 12noon on Thursday 13 October 2022. Statements should be emailed to democratic.services@westofengland-ca.gov.uk

4. Statements will be listed for the meeting in the order of receipt. All statements will be sent to committee members in advance of the meeting and published on the Combined Authority website.
5. Please note: If any member of the public wishes to attend the meeting to orally present their statement, they are asked please to notify the Combined Authority's Democratic Services team of this at the point when their statement is submitted.

6. COMMENTS FROM CHAIR OF LOCAL ENTERPRISE PARTNERSHIP

The Chair of the West of England Local Enterprise Partnership to be invited to comment upon the submitted reports.

7. COMMENTS FROM THE CHAIR OF THE OVERVIEW & SCRUTINY COMMITTEE

The Chair of the Overview & Scrutiny Committee to be invited to comment upon the submitted reports.

8. BRISTOL TEMPLE QUARTER REGENERATION PROGRAMME (BTQRP)

Temple Quarter is one of the largest regeneration programmes in England and will bring about dramatic improvements to Temple Meads Station, including three new entrances to the station in the north, south and east, hugely improving access to the station from across the city. Combined with improvements to the surrounding areas of Mead Street Redcliffe Way, the project will create a world-class gateway to the West of England, set against the backdrop of Brunel's historic Grade 1 listed station.

The West of England Combined Authority (Combined Authority) signed a Grant Funding Agreement (GFA) with Homes England (HE) on 12 April 2022 to bring £94.7m into the region to specifically deliver 2,473 homes around the Station along with a significant upgrade to Bristol Temple Meads Station and the station's car parks (Phase 1), up to 2200 new jobs, as well as 48,000 sqm of commercial and retail space. Subsequent funding will be required to deliver Phase 2 which will ultimately deliver a combined total of 10,000 homes in Bristol Temple Quarter and St Phillips Marsh area. The West of England Combined Authority (Combined Authority) and 3 other public sector partners, Homes England (HE), Bristol City Council (BCC) and Network Rail (NR)have been working closely to set up and take the programme forward

7 - 20

over the past 18 months

9. INVESTMENT FUND BUSINESS CASES INCLUDING HYDROGEN SUSTAINABLE 21 - 34 TRANSPORT ECONOMY ACCELERATOR (HSTEA)

To consider Full Business Cases and funding allocations

Next meeting: Friday, 27 January 2023

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REPORT TO:	COMBINED AUTHORITY COMMITTEE
DATE:	14 October 2022
REPORT TITLE:	BRISTOL TEMPLE QUARTER REGENERATION PROGRAMME (BTQRP)
DIRECTOR:	ALISTAIR KIRK – INTERIM DIRECTOR OF INFRASTRUCTURE
	RICHARD ENNIS –INTERIM DIRECTOR OF INVESTMENT AND CORPORATE SERVICES

ALISTAIR KIRK, JULIAN MARCOS

Purpose of Report

AUTHORS:

Temple Quarter is one of the largest regeneration programmes in England and will bring about dramatic improvements to Temple Meads Station, including three new entrances to the station in the north, south and east, hugely improving access to the station from across the city. Combined with improvements to the surrounding areas of Mead Street Redcliffe Way, the project will create a world-class gateway to the West of England, set against the backdrop of Brunel's historic Grade 1 listed station.

The West of England Combined Authority (Combined Authority) signed a Grant Funding Agreement (GFA) with Homes England (HE) on 12 April 2022 to bring £94.7m into the region to specifically deliver 2,473 homes around the Station along with a significant upgrade to Bristol Temple Meads Station and the station's car parks (Phase 1), up to 2200 new jobs, as well as 48,000 sqm of commercial and retail space. Subsequent funding will be required to deliver Phase 2 which will ultimately deliver a combined total of 10,000 homes in Bristol Temple Quarter and St Phillips Marsh area. The West of England Combined Authority (Combined Authority) and 3 other public sector partners, Homes England (HE), Bristol City Council (BCC) and Network Rail (NR)- have been working closely to set up and take the programme forward over the past 18 months (see attached scheme plan in Appendix A).

The HE GFA of £94.7m requires the Combined Authority to enter into a "back-to-back" funding agreement with local partners BCC and NR by the 31st of October. This has resulted in a Collaboration Agreement between all four partners (HE, Combined Authority, BCC and NR) as well as bilateral Flowdown Agreements that are explicitly subject to the Collaboration Agreement.

HE has set a deadline to enter into these agreements by the 31 of October 2022 as set out in the GFA between the Combined Authority and principal partners. These agreements need collectively to be entered into by the 31 of October 2022 to drive forward one of the largest regeneration programmes in England. Committee should note that we are still awaiting final sign off from HE in respect of the flowdown and collaboration agreements.

Programme Level

- **Recommendation 1:** Further to Committee approval in July 2022 the Committee approve the grant funding flowdown agreements as summarised in section 1.2 of this report, between Combined Authority and BCC, and between Combined Authority and NR and delegate authority to the Director of Infrastructure in consultation with the Director of Investment and Corporate Services to negotiate and agree any final modifications.
- **Recommendation 2:** The Committee approve the Collaboration Agreement between Combined Authority, BCC, NR and HE and delegate authority to the Director of Infrastructure in consultation with the Director of Investment and Corporate Services to negotiate and agree any final modifications.
- **Recommendation 3:** The Committee approve the risk sharing arrangements between the four principal partners, as set out in paragraph 1.4, in relation to the BTQRP funding of £94.7m.
- **Recommendation 4:** The Committee requests further reports at appropriate points in the programme in relation to those parts of Phase 1 of BTQRP for which NR/BCC become the client/lead delivery partner, setting out in detail all aspects of delivery, the financial arrangements, associated project risk and how those risks will be borne and mitigated.
- **Recommendation 5:** The Committee approve the use of £6.6m of the GFA funding to deliver the next stage of the programme as set out in section 1.6 of this report.
- **Recommendation 6:** The Committee approve the use of £6.863m of additional Investment Funding to fully resource the Joint Delivery Team through to 2026/27 in order to deliver the next stage of the programme.

Voting arrangements

Decisions require majority agreement of Committee Members in attendance, or their substitutes (one vote representing each Authority) and including the West of England Combined Authority Mayor.

1 BTQRP

1.1 Background

The Combined Authority working with BCC and NR bid for and were awarded £94.7m of funding to support the regeneration of the area surrounding Temple Meads station in April 2022. The funding will allow for the creation of three new access/egress points to the station and allow for the creation of several development sites capable of supporting around 2,500 new homes, 2200 new jobs, and 48,500 square metres of commercial floorspace all served by high quality public spaces. Phase one housing outputs are due to complete in fy 2029/30. The terms on which the funding can be drawn down are contained in a grant funding agreement between HE and the Combined Authority dated 12 April 2022 (GFA).

The GFA requires the Combined Authority to enter two separate Flowdown Agreements with BCC and NR respectively to set out their respective obligations as the principal delivery partners (HE themselves could also be a delivery partner in certain circumstances and, if so,

would take on commensurate obligations). In addition, it is the intention of the parties to procure a joint venture development partner to take forward the delivery of homes and commercial floor space, which will have the effect of further mitigating any residual risk remaining with the four principal partners. In addition, the partners will also be looking at the potential option of setting up a public sector sponsored company. Both exercises will be the subject of further reports to the Committee.

The three partners (the Combined Authority, BCC and NR) have agreed to work together on Phase 1 of BTQRP and to share programme level risk as set out in the legal section (1.4) of this report, which currently falls entirely on the Combined Authority under the GFA. The partners intend to achieve a sharing of programme level risk by entering into a Collaboration Agreement to sit alongside the Grant Funding Agreement and the Flowdown Agreements. If the Collaboration and Flowdown Agreements are not entered into, then the Combined Authority will remain solely responsible for delivering the infrastructure, housing and commercial outputs set out in the GFA, and all related risk will therefore remain with the Combined Authority.

The expectation is that, in accordance with the terms of the Collaboration Agreement, the partners would develop detailed delivery plans and business cases for the individual projects making up Phase 1 of BTQRP, and at that point take on relevant project risk in the normal way. This work is expected to take around 12-18 months to complete. Once completed, a further report will be submitted to Committee seeking approval for the onboarding of project risk in relation to those parts of Phase 1 which NR and BCC would be responsible for delivering.

HE has agreed to forward fund the development of those delivery plans and business cases. Should build cost inflation or other unforeseen circumstances render Phase 1 of BTQRP undeliverable within the £94.7m cost envelope, the partners (other than HE, which is not taking any cost risk) have the option to 'step away' with no blame attached, assuming all parties have exhausted every avenue to ensure the programme remains deliverable. In this event the Combined Authority, BCC and NR could be liable to repay a total of £6.6m (split 3 ways i.e., £2.2m each) advanced by HE through the GFA to fund the development of delivery plans and business cases referenced above. This potential repayment however would only be enacted in the event of Fundamental Default under the GFA, an event which is currently collectively deemed to be unlikely to occur (further detailed in Section 1.10 of this report).

1.2 Flowdown Agreement

The GFA requires the Combined Authority to enter into funding agreements with local partners (BCC and NR) by the 31 of October. This has produced both a Collaboration Agreement between all four partners and bilateral Flowdown Agreements with NR and BCC that are explicitly subject to the Collaboration Agreement. These arrangements are an essential part of our strategy to mitigate risk within the GFA.

The Flowdown Agreement is the mechanism that will enable the Combined Authority to flow down the funding it receives from HE to BCC/NR together with certain obligations, responsibilities and risks under the GFA, albeit subject to the terms of the separate Collaboration Agreement and which will include the conditions that will need to be met for BCC/NR to draw down funding to cover the costs of delivering the Infrastructure Items.

BCC/NR also agree to use reasonable endeavours to help deliver the Housing Outputs and Commercial Outputs. The expectation is that the parties will enter into an initial Flow Down Agreements (together with the Collaboration Agreement) by the end of October signalling its general agreement to key aspect of the programme (eg the reinvestment strategy and the Outcomes), but that further modified flow down agreements (together with grant offer letters) will be entered into when the parties agree the detail of relevant Delivery Plans for each Infrastructure Item and secure the funding.

Recommendation 1: Further to Committee approval in July 2022 – the Committee is asked to approve the grant funding flowdown agreements as summarised in section 1.2 of this report, between Combined Authority and BCC, and between Combined Authority and NR and delegate authority to the Director of Infrastructure in consultation with the Director of Investment and Corporate Services to negotiate and agree any final modifications.

1.3 Collaboration Agreement

A legally binding collaboration agreement (**Collaboration Agreement**) with NR, HE and the Combined Authority will set out how the partners will work collaboratively for the duration of the whole BTQRP, with the aim of satisfying the delivery obligations under the GFA and the Flowdown Agreements. The Collaboration Agreement recognises HE, BCC and NR's role as landowner and delivery partner in the scheme as well as providing grant under the GFA.

The Collaboration Agreement sets out a process for a partner to be responsible for producing a delivery plan for each Infrastructure Item in return for payment of delivery plan costs (Delivery Plan) and to present these to the Combined Authority and partners for approval. Each Delivery Plan will set out the party who will be responsible for delivering each element of the Infrastructure Item, detailed costs, any land assembly arrangements and a risk allocation. When a Delivery Plan is agreed between the parties, the relevant party will then be responsible for the delivery of the agreed element of the Infrastructure Item pursuant to a Flowdown Agreement and grant offer letter. At this point any cost overrun, unless agreed otherwise will rest with the delivery partner.

Under the Collaboration Agreement the parties agree to work together to mitigate and manage any cost increases and cost overruns. Combined Authority, BCC and NR also agree to share programme delivery risk i.e., the risk arising prior to agreement of the Delivery Plans. If a Delivery Plan is not agreed between the parties or the Infrastructure Item(s) cannot be delivered for the agreed sum, then the modified Flowdown Agreement will not be agreed, the project does not progress, and the parties will not proceed with the Infrastructure Item and no party is liable to incur any further costs. The Collaboration Agreement also contains a commitment to explore potential joint venture working arrangements and a joint delivery partner to aid delivery of the programme.

Recommendation 2: The Committee is asked to approve the Collaboration Agreement between Combined Authority, BCC, NR and HE and delegate authority to the Director of Infrastructure in consultation with the Director of Investment and Corporate Services to negotiate and agree any final modifications.

1.4 Risk Sharing Arrangements

The Grant award of £94.7m to the Combined Authority from HE is that the Combined Authority is accountable for all cost overruns and for flowing down the grant terms with BCC and NR. To mitigate this risk, the Combined Authority has adopted a strategy which involved negotiating an overarching collaboration agreement with BCC, NR and HE and Flowdown Agreements with BCC and NR, which seek to establish a limit of liability for initial works and a no blame 'step away' clause in the last instance (if the infrastructure outputs under the GFA cannot be delivered within the funding envelope). A summary of the key points is set out below.

It is important to note key risks regarding entering the Collaboration and Flowdown Agreements at this stage, over and above those standard risks associated with infrastructure delivery:

a) **Programme and cost risk**. Without the Collaboration and Flowdown Agreements being put in place, the Combined Authority as grant recipient under the GFA is solely responsible for complying with the terms of the GFA and therefore assumes all risk for delivering the specified infrastructure and related housing and commercial outputs, including any cost overrun and delivering the project outputs within that budget. The costs within the programme have been reviewed by Mott McDonald in March 2022. Each project has an allocated contingency. The Joint Delivery Team will be responsible to the Strategic Board to actively manage scope, cost, and

programme to ensure delivery within budget. If partners request additional scope changes, further funding will need to be sought. Inflation risk will require significant focus.

- b) Completing Collaboration and Flowdown Agreements. If the Combined Authority is unable to enter into the Flowdown Agreements by 31 October 2022, under the current GFA if enforced it will need to repay to HE all funding claimed under the GFA, which will have a reputational impact on the region's ability to collaborate and deliver. Although the Collaboration Agreement is not a condition of the GFA, the partners have decided that it is necessary as part of the Flowdown arrangements in order to share risk. It is therefore closely related to the Flowdown Agreements and so should also be entered into by 31 October 2022 to protect the Combined Authority as signatory to the GFA.
- c) Fundamental Default / Grant Funding Agreement. There is a specific risk of clawback under the GFA in that HE can require the Combined Authority to repay "Grant Funding" in certain circumstances. This is being mitigated by entering into the Collaboration and Flowdown Agreements, with the Collaboration Agreement varying the GFA and placing a cap on the amount of grant that can be clawed back from each of the Combined Authority, BCC and NR. The cap has been calculated by reference to the Combined Authority's potential exposure under the GFA.

The bilateral Flowdown Agreements (between the Combined Authority and BCC and between the Combined Authority and NR) are intended to be on a flowdown basis with the GFA, thereby flowing risk down from the Combined Authority to its local partners. The risk share arrangements in the Collaboration Agreement vary the GFA and would therefore also reduce the exposure of BCC and NR under their respective Flowdown Agreements. Whilst legally binding on "day one", the Flowdown Agreements will potentially need to be revisited as the Delivery Plans are prepared to ensure that they remain appropriate to the delivery structure adopted for each infrastructure output under the GFA.

Whilst the objective is that one form of Flowdown Agreement will be agreed, HE have acknowledged that NR's Flowdown Agreement may differ from BCC's agreement, given the status of NR as an Executive non-departmental public body sponsored by the Department for Transport (DFT). Homes England is an executive non-departmental body sponsored by the Department for Levelling Up and Communities (DHLUC).

Given the scale of the BTQRP, the Combined Authority and UA Directors of Infrastructure and S151/S73 officers will undertake periodic risk awareness and mitigation reviews of the BTQRP at Programme Review Board. This will include a review of the risk register and mitigations work undertaken at the BTQ Programme Board.

Recommendation 3: That the Committee approve the risk sharing arrangements between the four principal partners, as set out in paragraph 1.3, in relation to the BTQRP funding of £94.7m.

Recommendation 4: That the Committee requests further reports are provided at appropriate points in the programme in relation to those parts of Phase 1 of BTQRP for which NR/BCC become the client/lead delivery partner, setting out in detail all aspects of delivery, the financial arrangements, the associated project risk and how those risks will be borne and mitigated.

1.6 Use of Preliminary funds to develop Delivery Plans

The partners will work closely together over the next 12 to 18 months to develop delivery plans for each infrastructure item under the GFA. This will use the preliminary costs available under the GFA ($\pounds 6.6m$) and will provide details of the arrangements as to the land assembly requirements applicable to the Infrastructure Item; and the proposed risk allocation in relation to potential costs incurred in delivering that Infrastructure Item.

Recommendation 5: That the Committee approve the use of £6.6m of the GFA funding to deliver the next stage of the programme as set out in section 1.6 of this report.

1.7 Public Sector Equality Duties

The BTQRP will be subject to Equalities Assessment on a project-by-project basis to ensure that the programme is delivered in accordance with the Public Sector Equality Duties.

1.8 Funding Considerations:

In addition to the £94.7m under the GFA, proposals for the funding of the Joint Delivery Team (JDT) have been put forward, requesting an additional £6.863m of Investment Fund funding to supplement the GFA funding for JDT resource and TQ activities (with a £7.843m total, of which £980k of already approved funding would be rolled forward from the original investment ask of £2.226m). The total funding ask will support the delivery of the BTQPR over 2023/24 to 2026/27 reflecting the period over which the GFA funding must be spent. The Investment Fund is only confirmed until 25/26 and further funding will be subject to a Gateway Review concluding in early 2026, unless necessary JDT funding is rolled forward from its last year. The £6.86m can be accommodated from the funding within the approved programme allocated for Bristol Temple Meads Eastern Entrance, now not required owing to the HE funding.

Year	22/23* (£M)	23/24 (£M)	24/25 (£M)	25/26 (£M)	26/27 (£M)	Total (£M)
Investment Fund- JDT Resourcing	0.809	0.876	0.934	0.996	1.061	4.676
Investment Fund- Other Activities	0.536	1.475	1.150	0.826	0.425	4.412
Additional Investment Fund Ask	0.100	1.371	2.084	1.822	1.487	6.863
Total Investment Fund	1.345	2.351	2.084	1.822	1.487	9.089**

Spending Profile (£)

22/23 JDT Resourcing funding was secured from December 2021 IF (£2.226m Total).

**The total ask of the IF over this period is £9.089m, as £2.226m has already been awarded. The additional ask is 6.863

At the 2 July 2021 Temple Quarter Strategic Board, it was agreed to progress a £7.84m bid to the Combined Authority to support the delivery of priority projects within TQRP. The first

tranche of this funding, totalling £2.226m from the Investment Fund, was approved in December 2021, with the view that the remaining funding would be sought during 2022.

Whilst the awarded GFA funding supports an element of programme resourcing, it does not support the full JDT costs or wider workstreams necessary to successfully deliver a programme of this scale. Partners were aware the GFA funding would not cover JDT and other necessary workstreams costs, and the intention was if the GFA was approved several funding opportunities would be explored to support the programme.

In addition to JDT staffing, the other JDT activities include;

- Planning Performance Agreement to provide capacity to Local Planning Authority to process TQRP applications and strategic planning policy.
- St. Philip's Marsh Master planning including a planning strategy, land assembly strategy, development strategy, etc.
- Valuations Fees
- Programme Wide Utilities Strategy
- Employment and Skills Strategy Support
- Cultural Strategy
- Urban Design work related to third Part Development Schemes
- Communication, Consultation, Engagement and Branding Strategy implementation support
- Marketing Suite
- Social Value Strategy
- Green Infrastructure Strategy
- Programme wide Cycle Strategy
- Programme wide Wayfinding Strategy
- Public Transport and Car Parking Strategy
- Design Guide
- Climate Change and Sustainability Strategy
- Waste Relocation Strategy
- Business Case Development
- Meanwhile Use Strategy/opportunities

Partners have pushed for a bid into the IF arguing it is the most feasible option citing their significant financial pressures, given the intention to bid for the second tranche of funding was highlighted in the 2021 funding application.

The Combined Authority are a significant partner in the programme through the GFA for £94.7m and through the funding of the JDT. The partners are all landowners and have committed to making their lands and assets available to deliver the TQRP. The details of these land commitments are contained in a high-level document called the reinvestment strategy. The partners will now work on a more detailed specific land transfer agreement document.

Recommendation 6: The Committee approve the use of £6.863m of additional Investment Funding to fully resource the Joint Delivery Team through to 2026/27 in order to deliver the next stage of the programme

1.9 Financial Implications

The table below sets out the high-level areas of expenditure and profile of the \pounds 94.7m GFA funding by the main work packages. The sum of \pounds 8.353m has already been claimed from HE for the Eastern entrance works to date.

Item	Historic Costs	22/23 (£M)	23/24 (£M)	24/25 (£M)	25/26 (£M)	26/27 (£M)	27/28 (£M)	TOTAL (£M)
Northern Entrance	-	0.523	0.544	8.004	5.518	5.886	-	20.476
Southern Gateway	-	0.539	0.562	3.246	15.453	-	-	19.801
Eastern Entrance	7.736	5.512	6.600			-	-	19.848
Enabling Works, Land Assembly and Delivery	-	0.607	0.652	0.669	25.360	3.527	3.765	34.580
TOTAL (£M)	7.736	7.181	8.358	11.919	46.332	9.413	3.765	94.705

The table below shows the Additional funding required for the JDT from 2022 to 2027 from Investment Fund award, as detailed in section 1.8 of this report, and who will be hosted by the Combined Authority. This includes the rolling forward of 980k from the original 2.226m of investment fund provided in December 2021.

Item	22/23 (£)	23/24 (£)	24/25 (£)	25/26 (£)	26/27 (£)	Total (£)
JDT Staff	-	876,163	934,421	996,092	1,061,347	3,868,023
JDT Other Activities	100,000	1,475,000	1,150,000	825,000	425,000	3,975,000
Total						7.843

HE has indicated they will agree that they will not reclaim the £7.7m of historic expenditure associated with the Eastern Entrance. This is an essential element of this deal to minimise risks of clawback from the partners on expenditure that has already been spent appropriately.

A key financial risk to consider is in the event of a fundamental default. The West of England Combined Authority may be liable for £2.2m (of the £6.6m available through the GFA for Preliminary costs) in the event of fundamental default. The specifics of fundamental default are detailed in section 1.4 and 1.10 of this report. BCC and NR would be at risk of £2.2m each as well in such an event.

1.10 Legal Considerations:

The Combined Authority Director of Law has instructed the firm Bevan Brittan to act as legal advisors to the Combined Authority on the suitably of the GFA from HE; the drafting of the Collaboration Agreement between all partners and the drafting of the Flowdown Agreements from the Combined Authority with NR and BCC.

On the basis of the advice of Bevan Brittan the Director of Law is satisfied that the Combined Authority has the power to enter into these arrangements and has made reasonable provision to safeguard its legal position.

Bevan Brittan's legal commentary on the status of these documents is contained below and in Section 1.4 of this report.

The recommendations in this report are in pursuance of the Combined Authority's Core Strategic Functions and objectives, as provided for in its Constitution.

The Combined Authority has several economic regeneration powers to deliver the Temple Quarter Regeneration Programme including the following:

Section 120 Local Government Act 1972 to buy land

- Section 226 241 Town and Country Planning Act 1990 to acquire, appropriate and develop land
- Part 1 Housing and Regeneration Act 2008, to acquire land for housing and infrastructure
- Section 17 Housing Act 1985 to acquire land for housing purposes, and
- Miscellaneous other powers including the Localism Act 2011 and the Local Democracy, Economic Development and Construction Act 2009) to 'top' up the above powers.

Pursuant to Article 24 and Schedule 5 of the West of England Combined Authority Order 2017 ("the Order"), the Combined Authority may rely on the general power of competence at section 1 Localism Act 2011 for the purpose of economic development and regeneration. Pursuant to s.1113A of the Local Democracy, Economic Development and Construction Act 2009, the Authority may do anything it considers appropriate for the purposes of the carrying out of any of its functions (its "functional purposes").

These powers allow the Combined Authority to enter into the agreements and discharge the functions that are the subject of this report.

Detailed legal advice on a project-by-project basis, including the undertaking of equalities impact assessments as necessary, will be necessary when seeking approval.

The GFA contains two types of "Event of Default" – a "Fundamental Default" and a "General Default." In summary, a "Fundamental Default" means the occurrence of any of the following:

- a. a "Report¹" or "Direction²" is made;
- b. the Grant Recipient (i.e., Combined Authority) or where applicable any "Developer", "Contractor", subcontractor, employee, officer or agent commits any "Prohibited Act" (in respect of which the "Waiver Condition" has not been satisfied);
- c. there has been an act / omission on the part of the "Grant Recipient" or a "Developer" or any of its contractors (including "Contractors") that in HE's opinion (using its absolute discretion) harms the reputation of HE, the Brownfield and Investment Land Fund programme or brings them into disrepute.

There is a much longer list of possible events which constitute a "General Default" and these are not listed here. However, if HE is of the opinion (acting reasonably) that a "Fundamental Default" has occurred, HE can:

- 1. terminate the GFA in its entirety;
- 2. suspend or alter the timing of the payment of any "Grant Funding" for such period as HE will determine in its sole discretion;
- 3. withhold and cancel any further payment of "Grant Funding" due to Combined

¹ **Direction** means a direction by the Secretary of State under Section 15 of the Local Government Act 1999

² **Report** means a report under Section 114(3) or Section 114A of the Local Government Finance Act 1988 or Section 5 of the Local Government and Housing Act 1989;

Authority under the GFA;

- 4. require Combined Authority to immediately to repay the "Grant Funding" and all other amounts due under the GFA together with interest; and
- 5. reallocate or redirect such part of the "Grant Funding" (which has not yet been paid to Combined Authority) to such other person or for such purpose as HE in its discretion considers appropriate.

The remedies at points 1, 3 and 5 are also available to HE if it is of the opinion (acting reasonably) that a "General Default" has occurred and which is irremediable. None of these remedies for "General Default" require potential immediate repayment of "Grant Funding" and all other amounts due under the GFA with interest.

In addition, the GFA contains the following rights for HE to require repayment of any "Grant Funding" or other amounts provided to Combined Authority:

- 1. under the subsidy provisions (which is a common grant funding requirement);
- 2. if "Grant Funding" has been drawn down and HE then exercises the "break" right and related clawback rights (which is specific to this project and can be exercised if, for example, the Flowdown Agreements are not completed by 31 October 2022);
- 3. if HE considers "Grant Funding" was not spent on "Infrastructure Expenditure", it has made an overpayment, or it has paid in excess of the "Maximum Sum" (which is a common grant funding requirement).

The GFA also contains a wide-ranging indemnity from Combined Authority to HE (again, reasonably common in grant funding arrangements) to cover any expense, liability, loss, claim or proceedings arising under statute or at common law in respect of personal injury to or death of any person whomsoever or loss of or damage to property whether belonging to HE or otherwise or any claim by any third party arising out of or in the course of or caused or contributed to by Combined Authority and / or the performance or non-performance or delay in performance by Combined Authority of its obligations under any of the "GFA Documents" except:

- 1. to the extent that the same is due to any wilful neglect of HE;
- 2. for any expense, liability, loss, claim or proceedings arising directly or indirectly from or in connection with any breach of the terms of the GFA by or otherwise through the default or negligence of Combined Authority.

The Collaboration Agreement seeks to limit how much and in what circumstances HE can claw back grant from Combined Authority under the GFA, as well as set out the process for identifying the delivery partner for each of the Infrastructure Items. In particular, if at any time the outputs of the GFA are not capable of being delivered for an aggregate cost within the funding available, and no resolution is reached between the partners on what proactive mitigation strategies can or should be implemented, then these circumstances do not constitute an act / omission that harms (or has the potential to harm) the reputation of HE, the Brownfield and Investment Land Fund Programme or brings (or has the potential to bring) them into disrepute which would otherwise constitute a "Fundamental Default". Additionally, the partners would agree all public communications on the subject and not ascribe fault to each other or otherwise apportion blame between them.

Further legal considerations on a project-by-project basis will be detailed when seeking approval.

1.11 Climate Change Implications

N/A

1.12 Land/property Implications

Land and property implications will be reported back on a project-by-project basis.

1.13 Human Resources Implications

Once funding is confirmed, the JDT will commence recruitment of several roles to stand up the resourcing of the JDT. Recruitment of a suitably qualified and experienced person to lead the JDT is already underway.

Further considerations on a project-by-project basis will be detailed when seeking approval.

1.14 Next steps

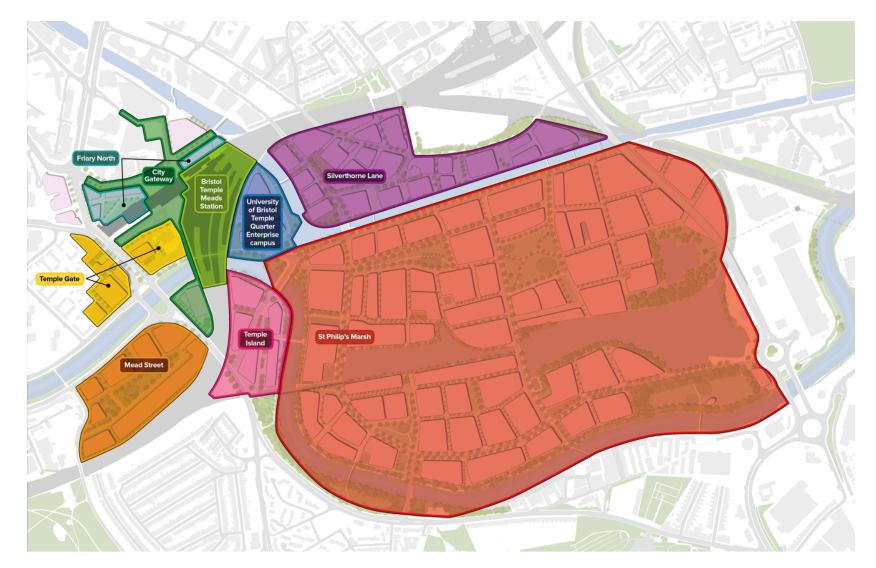
Further reports will be brought forward to this committee on the options to deliver the next stages of the BTQRP. Partners are exploring the establishment of a joint venture vehicle and/or jointly appointing a delivery partner.

Background papers:

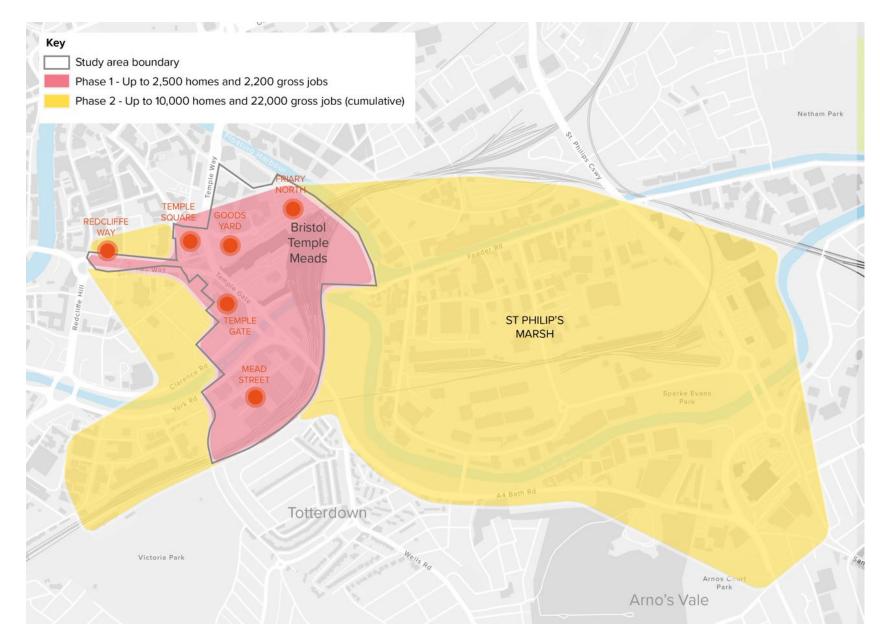
CEOS MEETING – Bristol Temple Quarter – Grant Funding Agreement – March 2022

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Agenda Item 9



ITEM 9

REPORT TO: WEST OF ENGLAND COMBINED AUTHORITY

DATE: 14 October 2022

REPORT TITLE: INVESTMENT FUND BUSINESS CASES INCLUDING HYDROGEN SUSTAINABLE TRANSPORT ECONOMY ACCELERATOR (HSTEA)

- DIRECTOR: RICHARD ENNIS, INTERIM DIRECTOR OF INVESTMENT AND CORPORATE SERVICES STEPHEN BASHFORD, DIRECTOR OF BUSINESS AND SKILLS
- AUTHOR: PETE DAVIS, HEAD OF GRANT MANAGEMENT AND ASSURANCE

Purpose of Report

1. To consider Full Business Cases and funding allocations

Recommendations:

The Committee is asked to:

- 1. To agree the Full Business Case for the HSTEA and award total funding of £2.5m, consisting of the Green Recovery Fund (£0.9m), Future Transport Zone (£1.2m) and Innovation for Renewal and Opportunity Influence Fund (£0.4m) with the delegation for agreeing the final cost profile and revised outputs to the Combined Authority Chief Executive in consultation with the Chief Executives of the constituent Councils
- 2. That following the approval of the Outline Business Case for the Arena Infrastructure Package (known previously as the North Fringe Infrastructure Package) at the July Combined Authority Committee, it is recommended that an allocation of £6.637m be made from

Investment Fund, subject to Full Business Case submission by March 2023

Voting arrangements

Decision requires majority agreement of Committee Members in attendance, or their substitutes (one vote representing each Authority) and including the West of England Combined Authority Mayor.

Background

2. As reported to the Committee in January, in order to re-establish a five year programme, the time horizon for the Investment Fund programme has been extended by a further three years to March 2026. The total funding over the period to March 2026 amounts to £450m including overprogramming. With the decisions taken at the Committee in September the Investment Fund headroom stands at £22.4m. As shown in Figure1, the funding awards and allocations set out in this report would reduce the headroom to £15.8m.

Figure 1: Summary of Investment Programme to 2026 by Priority Theme

Funding Awards and Allocations £000s	Sep 2022	Oct 2022
Transport Infrastructure		
Approved Awards and Allocations	151,439	158,076
Associated 'tail' required to deliver all projects up to March 2026	17,611	17,611
Total Investment in Transport Infrastructure	169,050	175,687
Housing, High Streets and Green Infrastructure		
Approved Awards and Allocations	80,018	80,018
Associated 'tail' required to deliver all projects up to March 2026	719	719
Total Investment in Housing Infrastructure	80,736	80,736
Business and Skills		
Approved Awards and Allocations	129,320	129,320
Associated 'tail' required to deliver all projects up to March 2026	18,029	18,029
Total Investment in Business and Skills Infrastructure	147,349	147,349
Leverage Match Fund / Other		
Funding put aside to respond to external funding opportunities	9,061	9,061
Approved CA set up, operating costs and elections up to 2026	9,768	9,768
Provision for Inflation	11,600	11,600

Headroom	22,436	15,799
Total Investment Programme up to March 2026	450,000	450,000

Hydrogen Sustainable Transport Economy Accelerator

- 3. A Full Business Case for the Hydrogen Sustainable Transport Economy Accelerator (HSTEA) project was submitted by the University of Bath seeking £3.8m funding from the Green Recovery Fund (Renewable Energy allocation).
- 4. The total project value is £11.3m, with match funding of £2.5m from Government's UKRPIF programme, and £5m from industry partners using the new facilities to undertake R&D in the region. The funding sources and proposed profile within the Business Case are shown below.

£m	22/23	23/24	24/25	25/26	26/27	Total
University of Bath via UKRPIF	£2.50					£2.50
Industry	£0.28	£1.87	£1.95	£0.73	£0.17	£5.00
Funding Requested	£1.11	£1.83	£0.56	£0.22	£0.09	£3.80
Total	£3.90	£3.69	£2.50	£0.95	£0.26	£11.30

- 5. The HSTEA project will create a new and unique 'green hydrogen' production, storage, and research facility within the Institute of Advanced Automotive Prolusion Systems (IAAPs) at Bristol and Bath Science Park. It will deliver collaborative academic-industry commercialisation of innovation and support to start-ups and small businesses, to prepare for and capture growth opportunities from the hydrogen economy. The government's 'UK Hydrogen Strategy' estimates that by 2050 the hydrogen economy will create 100,000 jobs and £13bn GVA, driven by application in road transport, maritime and aviation sectors. The Executive Summary from the Full Business Case is shown in Appendix 1.
- 6. Combined Authority funding is specially sought for a new collaboration centre to grow the region's advanced engineering cluster through access to equipment, research and business support services focused on developing and operationalising hydrogen technology. This will include the UK-first 'liquid hydrogen and cryogenic cooling' capability to deliver the power demands of zero emission advanced propulsion technologies. The project will deliver 254 gross new jobs and safeguard 55, adding £33.5m to the West of England economy each year.

7. The financial ask was greater than funds available in the Green Recovery Fund and therefore other funding sources have been explored alongside conversations with the University on the critical amount of funding required to progress the aims of the project.

Recommendation to agree the Full Business Case and award funding of £2.5m from the Green Recovery Fund (£0.9m), Future Transport Zone (£1.2m) and Innovation for Renewal and Opportunity Influence Fund (£0.4m). with the delegation for agreeing the final cost profile and revised outputs to the Combined Authority Chief Executive in consultation with the Chief Executives of the constituent Councils

Arena Infrastructure Package

Context

8. The former Filton airfield, which sits on the administrative boundary between South Gloucestershire and Bristol, is the largest active brownfield development site in the West of England (see Figure 1). The South Gloucestershire Core Strategy makes provision for approximately 5,700 new homes in new mixed-use communities, around 50 hectares of employment land and commercial uses. Whilst on the Bristol side of the boundary, planning permission was granted in 2020 to transform the historic Brabazon Hangers into a 17,000-capacity venue to put the Bristol region on the world stage for live music and entertainment. When complete, the Brabazon Arena will be the third largest arena in the UK. The Arena is a project of significant regional importance delivering considerable benefits to the West of England economy including 153 Full Time Equivalent (FTE) construction jobs, up to 580 FTE employment opportunities, some 120 indirect jobs, additional GVA of up to £31m per annum and linked trip expenditure of up to £735,000 per event.

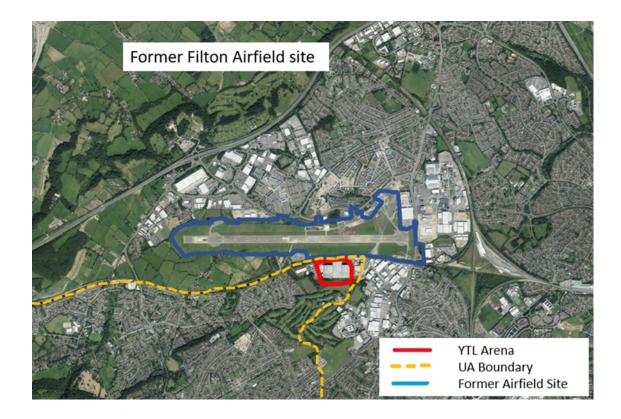


Figure 1 – Filton Airfield Site and Arena

Arena Infrastructure Package Scheme

- 9. To deliver the Arena significant works are required to improve connectivity and transport infrastructure across the north fringe of Bristol. These infrastructure improvements will be delivered by the Arena Infrastructure Package (AIP) formerly known as the North Fringe Infrastructure Package.
- 10. As part of the planning consents in the area, S106 contributions in excess of £60m have been secured from the developers for transport infrastructure, as well as a requirement for the developer to undertake specific highway and transport improvements. As shown in the table below, this includes some £3.17m of S106 secured through the planning application for the Arena, of which £953k is direct match within the AIP Business Case.

Funding	£m
Proposed Investment Fund Allocation (including £400k already awarded at Outline Business Case)	£7.037
S106 match funding	£0.953
Additional S106 funding not identified as match funding	£2.214

Total S106 funding secured through Arena application for related transport mitigation	£3.166
Total Project funding (Investment Fund plus S106)	£10.203

Note: In addition to the S106 contributions detailed above the developer is providing a range of other measures including highway improvements, a new footbridge across the railway line, bus infrastructure including a bus gate, on site cycle infrastructure, EV charging points, park and ride facilities and shuttle buses.

11. Funding is being sought from the Investment Fund to deliver a wider package of transport improvements to address existing transport issues which would not meet the criteria for obtaining S106 contributions but would facilitate growth and sustainable travel in the area. As set out in the Outline Business Case approved in July, the AIP includes walking and cycling improvements on four routes (as shown in Figure 1) including segregated cycle provision, widened footways and signage and wayfinding, together with a package of traffic management improvements involving new and upgraded signals, relocating bus stops and traffic management systems.

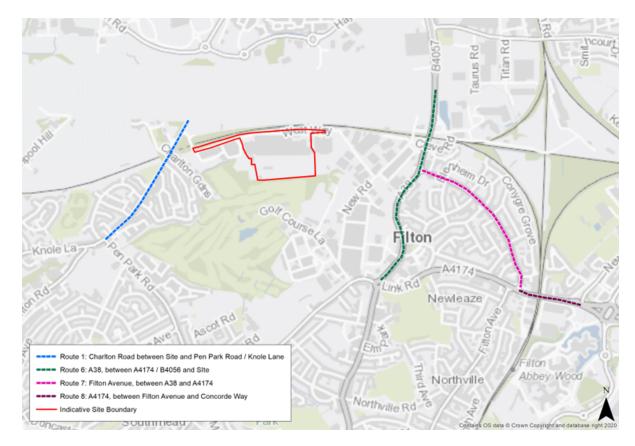


Figure 2 - Arena Infrastructure Package Proposed Walking and Cycling Routes

Programme and Funding

12. The key milestones for the delivery of the AIP and the planned Investment Fund drawdown, claimed in arrears, are shown below. The Full Business Case is expected to be considered at the January 2023 Committee meeting.

Element	Key milestone completed
Submission of Full Business Case	Nov 2022
Decision on Full Business Case	Jan 2023
Legal Agreement in place for Traffic Management	Jan 2023
Procurement for cycle schemes	Jun 2023
Consultation on Traffic Management	Jul 2023
Procurement of traffic management kit	Jan 2024
Traffic Management operational	Dec 2024
Completion of Cycle Schemes	Dec 2024

2022/23	2023/24	2024/25	Total
£0.95m	£3m	£2.69m	£6.64

That following the approval of the Outline Business Case for the Arena Infrastructure Package (known previously as the North Fringe Infrastructure Package) at the July Combined Authority Committee, it is recommended that an allocation of £6.637m be made from Investment Fund, subject to Full Business Case submission by March 2023.

Consultation

18. Engagement has taken place with officers in the West of England Combined Authority Constituent Unitary Authorities. Section 151 Officers across the region have been fully engaged as have the Chief Executive Officers in helping to inform the prioritised projects for investment.

Other Options Considered

19. All Business Case are required to set out in detail the full range of options considered and the reason the preferred option has been identified.

Risk Management/Assessment

- 20. Specific risk assessments will be carried out as part of any feasibility studies for projects in development and business cases are required to set out the way that risks will be managed and a risk register. All projects underway will maintain a specific risk register as part of the project management and monitoring arrangements.
- 21. Financial risks are managed through the process for considering cost increases as set out in the Combined Authority Investment Strategy. The overall Investment Fund and Transforming Cities Fund programme will be regularly reviewed.

Public Sector Equality Duties

- 22. The public sector equality duty created under the Equality Act 2010 means that public authorities must have due regard to the need to:
 - Eliminate unlawful discrimination, harassment and victimization and other conduct prohibited by the Act.
 - Advance equality of opportunity between people who share a protected characteristic and those who do not.
 - Foster good relations between people who share a protected characteristic and those who do not.
- 23. The Act explains that having due regard for advancing equality involves:
 - Removing or minimising disadvantages suffered by people due to their protected characteristics.
 - Taking steps to meet the needs of people from protected groups where these are different from the needs of other people.
 - Encouraging people from protected groups to participate in public life or in other activities where their participation is disproportionately low.
- 24. The general equality duty therefore requires organisations to consider how they could positively contribute to the advancement of equality and good relations. It requires equality considerations to be reflected in the design of policies and the delivery of services, including policies, and for these issues to be kept under review.
- 25. For projects seeking funding through the Investment Fund scheme promoters are required to include as part of their Full Business Case, an equality and diversity assessment and plan. These assessments are published as part of the Business Case on the Combined Authority website.

Finance Implications, including economic impact assessment where appropriate

- 26. The financial implications for each proposal are set out in the body of the report. The Investment Fund allocations and awards are accommodated within the overall spending limit of £450m available up to March 2026.
- 28. Supporting economic growth is central to this funding stream, and promoters are required to include an economic case within the FBC for each scheme which sets out how the project will create jobs and GVA growth as well as delivering wider benefits. In line with agreed processes these FBCs are published on the Combined Authority website at the point of decision making.
- 29. The recommendations in the reports to this Committee would have the following implications on the project awards and allocations:

Project	Source	Award/ Balance	Amount to be Utilised	Balance Remaining
HSTEA	Green Recovery Fund	£12.7m,	£0.9m	£11.8m
	Future Transport Zones (capital)	£23.3m	£1.2m	Within DfT funding programme
	Innovation for Renewal and Opportunity	£6.717m	£0.4m	£6.317m
Arena Infrastructure Package		Headroom £22.4m	£6.637m	Headroom £15.8m
Bristol Temple Quarter Joint Delivery Team		-	£6.863m	To draw on funding allocation for Bristol Temple Meads Eastern Entrance within current programme

Advice given by: Richard Ennis, Interim Director of Investment and Corporate Resources

Legal Implications

30. There are no additional legal implications arising from this report. Legality will be verified for individual projects through relevant due diligence prior to approving formal allocations.

Advice given by: Stephen Gerrard, Interim Monitoring Officer, West of England Combined Authority

Climate Change Implications

31. On 19 July 2019, the West of England Combined Authority declared a climate emergency, recognising the huge significance of climate change and its impact on the health, safety and wellbeing of the region's residents. The Combined Authority is committed to taking climate change considerations fully into account as an integral part of its governance and decision making process.

Each report/proposal submitted for Combined Authority / Joint Committee approval is assessed in terms of the following:

Will the proposal impact positively or negatively on:

- The emission of climate changing gases?
- The region's resilience to the effects of climate change?
- Consumption of non-renewable resources?
- Pollution to land, water or air?

Particular projects will also be subject to more detailed environmental assessment/ consideration as necessary as part of their detailed project-specific management arrangements.

32. Each business case coming forward for decision on inclusion in the Investment Fund programme includes consideration of environmental sustainability which sets out how sustainability is being considered in the development of the project as well as during its operational stage.

Land /Property Implications

33. All land and property implications are set out within the specific business cases and dealt with by scheme promoters.

Advice given by: Richard Ennis, Interim Director of Investment and Corporate Resources

Human Resources Implications

- 34. There are no direct human resource implications arising from this report.
- Appendix 1: Hydrogen Sustainable Transport Economy Accelerator Executive Summary

Appendix 1

Hydrogen Sustainable Transport Economy Accelerator Executive Summary

The Context:

In 2021, 42 countries endorsed the 'COP26 Breakthrough Agenda' – committing to catalyse the global growth of markets, jobs and economic development for clean technologies and sustainable solutions: with an immediate focus on Power, Road Transport, Steel, and Hydrogen. State developed hydrogen strategies are being formalised, marking the significant clean growth potential of hydrogen production with a rapidly growing market.

In line with this global push and building upon the 'UK Ten Point Plan for a Green Industrial Revolution' (November, 2020), the UK government outlined the 'UK Hydrogen Strategy' (August, 2021) estimating that by 2050, under a high hydrogen scenario, up to 100,000 jobs and £13 billion of GVA could be generated. Superseding these publications, the 'British Energy Security Strategy' (April, 2022) has committed to:

"Doubling our ambition to up to 10GW of low carbon hydrogen production capacity by 2030... aiming to run annual allocation rounds for electrolytic hydrogen... designing, by 2025, new business models for hydrogen transport and storage infrastructure...(and) levelling the playing field by setting up a hydrogen certification scheme by 2025."

- British Energy Security Strategy, April 2022

Within the UK, the ambitious vision is predominantly being driven by leading organisations seeking to overcome the challenges of first mover disadvantages with the aim to gain significant shares in future markets; both nationally and internationally. However, huge unknowns remain across supply chains and value chains, underpinned by sparce opportunities for both academia and industry to address these challenges.

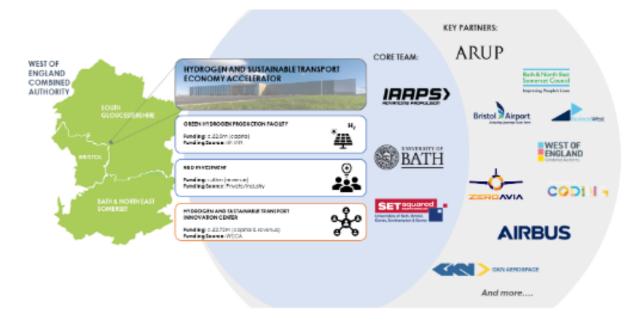
The West of England (WoE) is a region with world-leading, concentrated research strengths and innovative industrial ability. From Brunel and Concorde to the latest developments in robotics and virtual reality, the West of England has long been at the forefront of innovation and industrial advancements. The region's highly skilled workforce is fed by four prestigious universities with retention rates among the highest in the country, fostering original ideas, and helping to make the West of England a world-leader.

Today, strides are being made to understand the research profile of the hydrogen economy within the South-West. The South-West Hydrogen Ecosystem Partnership is undertaking a mapping of regional and national research and development capabilities commissioned by GW4 (due to be complete by the end of March 2022). However, through extensive industry engagement, the Institute of Advanced Automotive Propulsions Systems (IAAPS) have identified that there is sparsity of capability in clean hydrogen research and innovation within the South-West and that there are yet to be formal considerations to develop the hydrogen economy within the West of England.

As industry pushes ever harder to progress the decarbonisation agenda, it is becoming clearer that there is the opportunity in the West of England to consolidate upon the existing supply of centres of academic excellence and address the critical requirement for cross-cutting research and innovation of clean hydrogen generation, storage, distribution, and technology. This proposal defines an opportunity for the West of England to invest and contribute towards the development of the Hydrogen and Sustainable Transport Economy Accelerator (HSTEA). Centralising the region as a leader in the research and innovation of clean hydrogen technology across the UK, and globally, and driving the long-term transition to a thriving green economy beyond existing regional and national plans.

The Concept:

The HSTEA is a cross-cutting collaboration between IAAPS, the University of Bath (UoB), SETsquared, a consortium of SMEs, multinational corporations, and business innovation and education specialists. This truly disruptive partnership is pivotal to the HSTEAs success and its delivery of a Hydrogen & Sustainable Transport (HST) Business Acceleration Hub and HST Industrial Research and Innovation Programme that will provide a novel green hydrogen production and research facility, programmes for collaborative academic-industry commercialisation of innovation and business support to start-ups and SMEs in the development towards the anticipated hydrogen economy.



The HSTEA will be housed within the new IAAPS facility based at the Bristol and Bath Science Park to leverage the successfully awarded UKRPIF-funded Green Hydrogen Production Facility. This new capability to produce green hydrogen at IAAPS will serve as a significant asset towards research and innovation within the West of England region where experimental Hydrogen facilities are sparse.

In acknowledgement of the regional need for such a facility, match funding has been secured from industrial partners for research and development activities, highlighting the regional industry demand to progress the decarbonisation agenda.

The WECA funding will support delivery of the collaborative research and innovation programmes with these industry partners. Whilst a start-up and SME business acceleration hub will make further use of these facilities and accelerate the translation of research into real world outcomes.

As a collective, these initiatives compliment the West of England Combined Authority Climate Emergency Action Plan and Green Recovery plan and the commitment to becoming carbon neutral by 2030. Whilst also aligning with the wider West of England Combined Authority strategic economic, local industrial and employment and skills plans and supporting the UK's net zero and hydrogen strategies. These initiatives will set the path for the rapid progress in reducing the largest sources of emissions, while supporting the regional and national economy to develop the skills, businesses and innovations needed for the long-term transition to a green economy.

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